### 111TH CONGRESS 1ST SESSION

# S. 1074

To provide shareholders with enhanced authority over the nomination, election, and compensation of public company executives.

### IN THE SENATE OF THE UNITED STATES

May 19, 2009

Mr. Schumer (for himself and Ms. Cantwell) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

# A BILL

To provide shareholders with enhanced authority over the nomination, election, and compensation of public company executives.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Shareholder Bill of
- 5 Rights Act of 2009".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—
- 8 (1) among the central causes of the financial
- 9 and economic crises that the United States faces

- today has been a widespread failure of corporate
  governance;
  - (2) within too many of the Nation's most important businesses and financial institutions, both executive management and boards of directors have failed in their most basic duties, including to enact compensation policies that are linked to the long-term profitability of their institutions, to appropriately analyze and oversee enterprise risk, and most importantly, to prioritize the long-term health of their firms and their shareholders;
    - (3) such failure has led to the loss of trillions of dollars in shareholder value, losses that have been borne by millions of Americans who are shareholders through their pension plans, 401(k) plans, and direct investments;
    - (4) a key contributing factor to such failure was the lack of accountability of boards to their ultimate owners, the shareholders;
    - (5) policies that serve to limit the ability of shareholders to nominate and elect board members have served to minimize the accountability of boards and management to shareholders;
- 24 (6) it has always been the intent of Congress 25 that the Securities and Exchange Commission

- 1 should have full authority to determine the use of
- 2 the issuer proxy with regards to the nomination and
- 3 election of directors by shareholders; and
- 4 (7) providing a greater voice to shareholders
- 5 while not impinging on management prerogatives is
- 6 in the best interests of shareholders, public corpora-
- 7 tions, and the economy as a whole.
- 8 SEC. 3. SHAREHOLDER VOTE ON EXECUTIVE COMPENSA-
- 9 TION DISCLOSURES.
- 10 (a) AMENDMENT.—The Securities Exchange Act of
- 11 1934 (15 U.S.C. 78a et seq.) is amended by inserting after
- 12 section 14 the following new section:
- 13 "SEC. 14A. ANNUAL SHAREHOLDER APPROVAL OF EXECU-
- 14 TIVE COMPENSATION.
- 15 "(a) Separate Resolution Required.—Any
- 16 proxy or consent or authorization for an annual or other
- 17 meeting for which the proxy solicitation rules of the Com-
- 18 mission require compensation disclosure of the share-
- 19 holders occurring after the end of the 1-year period begin-
- 20 ning on the date of enactment of this subsection, shall in-
- 21 clude a separate resolution subject to shareholder vote to
- 22 approve the compensation of executives as disclosed pursu-
- 23 ant to the compensation disclosure rules of the Commis-
- 24 sion (which disclosure shall include the compensation dis-

- 1 cussion and analysis, the compensation tables, and any re-
- 2 lated material).
- 3 "(b) Rule of Construction.—The shareholder
- 4 vote referred to in subsection (a) shall not be binding on
- 5 the board of directors and shall not be construed—
- 6 "(1) as overruling a decision by such board;
- 7 "(2) to create or imply any change to the cur-8 rent fiduciary duties of such board;
- 9 "(3) to create or imply any additional fiduciary 10 duty by such board; or
- 11 "(4) to restrict or limit the ability of share-
- 12 holders to make proposals for inclusion in such
- proxy materials related to executive compensation.
- 14 "(c) Shareholder Approval of Golden Para-
- 15 CHUTE COMPENSATION.—
- 16 "(1) DISCLOSURE.—In any proxy solicitation
- material for an annual or other meeting of the
- shareholders occurring after the end of the 1-year
- period beginning on the date of enactment of this
- subsection, that concerns an acquisition, merger,
- 21 consolidation, or proposed sale or other disposition
- of substantially all of the assets of an issuer, the
- person making such solicitation shall disclose in the
- proxy solicitation material, in a clear and simple
- form in accordance with regulations of the Commis-

1 sion, any agreements or understandings that such 2 person has with any principal executive officers of 3 such issuer (or of the acquiring issuer, if such issuer 4 is not the acquiring issuer) concerning any type of 5 compensation (whether present, deferred, or contin-6 gent) that are based on or are otherwise related to 7 the acquisition, merger, consolidation, sale, or other 8 disposition, and that have not been subject to a 9 shareholder vote under subsection (a). "(2) Shareholder approval.— 10 "(A) IN GENERAL.—The proxy solicitation 11 12 material containing the disclosure required by 13 paragraph (1) shall require a separate share-14 holder vote to approve such agreements or un-15 derstandings. "(B) RULE OF CONSTRUCTION.—A vote by 16 17 the shareholders referred to in subparagraph 18 (A) shall not be binding on the board of direc-19 tors and shall not be construed— 20 "(i) as overruling a decision by such 21 board; 22 "(ii) to create or imply any change to 23 the current fiduciary duties of such board; 24 "(iii) to create or imply any additional 25

fiduciary duty by such board; or

1	"(iv) to restrict or limit the ability of
2	shareholders to make proposals for inclu-
3	sion in such proxy materials related to ex-
4	ecutive compensation.".
5	(b) Deadline for Rulemaking.—Not later than 1
6	year after the date of the enactment of this Act, the Secu-
7	rities and Exchange Commission (in this Act referred to
8	as the "Commission") shall issue final rules to carry out
9	section 14A of the Securities Exchange Act of 1934, as
10	added by this section.
11	SEC. 4. SHAREHOLDER INPUT IN BOARD ELECTIONS.
12	Section 14A of the Securities Exchange Act of 1934,
13	as added by this Act, is amended by adding at the end
14	the following:
15	"(d) Confirmation of Commission Authority on
16	SHAREHOLDER ACCESS TO PROXIES FOR BOARD NOMI-
17	NATIONS.—
18	"(1) Commission rules.—The Commission
19	shall establish rules relating to the use by share-
20	holders of proxy solicitation materials supplied by
21	the issuer for the purpose of nominating individuals
22	to membership on the board of directors of an
23	issuer.
24	"(2) Shareholder requirements.—The
25	rules of the Commission under this paragraph relat-

1 ing to the use by shareholders of proxy solicitation 2 materials supplied by the issuer for the purpose of nominating individuals to membership on the board 3 of directors of an issuer may not provide for such use, unless the shareholder, or a group of share-5 6 holders acting by agreement, has beneficially owned, 7 directly or indirectly, an aggregate of not less than 8 one percent of the voting securities of the issuer for 9 at least the 2-year period preceding the date of the 10 next scheduled annual meeting of the issuer.".

#### 11 SEC. 5. CORPORATE GOVERNANCE STANDARDS.

Section 14A of the Securities Exchange Act of 1934, 13 as added by this Act, is amended by adding at the end 14 the following:

"(e) Corporate Governance Standards.—

## "(1) Listing standards.—

"(A) IN GENERAL.—Not later than 1 year after the date of enactment of this subsection, the Commission shall, by rule, direct the national securities exchanges and national securities associations to prohibit the listing of any security of an issuer that is not in compliance with any of the requirements of paragraphs (2) through (5), notwithstanding any other provision of law.

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- "(B) OPPORTUNITY TO COMPLY CURE.—The rules under this paragraph shall provide for appropriate procedures for an issuer to have an opportunity to come into compliance with the requirements of this subsection and to cure any defects that would be the basis for a prohibition under subparagraph (A), before the imposition of such prohibition.
  - "(C) AUTHORITY TO EXEMPT.—The Commission may, by rule or order, exempt certain issuers from any or all of the requirements of this subsection and the rules issued under this subsection, based on the size of the issuer, market capitalization, public float, number of shareholders of record, or other criteria, as the Commission deems necessary or appropriate.
  - "(2) DIRECTOR INDEPENDENCE.—Each issuer shall provide in governing documents or in a public statement of corporate policy that, consistent with the status of the issuer as a company having a class of equity securities that are registered under subsection (b) or (g) of section 12, the chairperson of the board of directors of the issuer—
  - "(A) shall be independent, as determined in accordance with the rules of the exchange on

1	which the securities of such issuer are listed
2	and otherwise by rule of the Commission; and
3	"(B) shall not have previously served as an
4	executive officer of the issuer.
5	"(3) Annual elections required.—Each
6	issuer shall provide in its governing documents that
7	each member of the board of directors of the issuer
8	shall be subject to annual election by the share-
9	holders. Nothing in this subsection may be construed
10	to establish a maximum period of service, or other-
11	wise limit the terms of service, on the board of direc-
12	tors of an issuer.
13	"(4) Commission rules on elections.—In
14	board elections—
15	"(A) directors in uncontested elections
16	shall be elected by a majority of votes cast as
17	to each nominee;
18	"(B) if such election is contested, where
19	the number of nominees exceeds the number of
20	directors to be elected, directors shall be elected
21	by the vote of a plurality of the shares rep-
22	resented at an any meeting and entitled to vote
23	and

1	"(C) if a member of the board of directors
2	of an issuer is not elected to a new term in an
3	uncontested election—
4	"(i) such director shall tender his or
5	her resignation to the board of directors;
6	and
7	"(ii) the board of directors shall—
8	"(I) accept such resignation;
9	"(II) determine a date on which
10	such resignation will take effect, with-
11	in a reasonable period of time, as es-
12	tablished by the Commission; and
13	"(III) make that date public
14	within a reasonable period of time.
15	"(5) RISK COMMITTEE.—
16	"(A) IN GENERAL.—Each issuer shall, 1
17	year after the date of issuance of final rules
18	under subparagraph (B), establish a risk com-
19	mittee, comprised entirely of independent direc-
20	tors, which shall be responsible for the estab-
21	lishment and evaluation of the risk management
22	practices of the issuer.
23	"(B) Commission Rulemaking.—The
24	Commission shall issue final rules regarding the
25	establishment of risk committees under this

paragraph, not later than 1 year after the date
of enactment of this subsection.".

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